



San Francisco
Water Power Sewer
Services of the San Francisco Public Utilities Commission

**Water Enterprise Capital Improvement Program
Project Labor Agreement
Quarterly Report**

**July 1, 2023, through September 30, 2023
(First Quarter FY 2023-2024)**

SFPUC
Infrastructure Division
Workforce and Economic Program Services Bureau
525 Golden Gate Avenue, 9th Floor
San Francisco, CA 94102

San Francisco Public Utilities Commission
Water Enterprise Capital Improvement Program Project Labor Agreement
Quarterly Report – First Quarter FY 2023-2024

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Executive Summary

Contracting and Employment Highlights – Program to Date

- Fourteen (14) construction contracts, with a combined value of \$387.7 million, have been awarded.
- 161,415 total craft hours have been worked by 1,343 workers who earned \$12.4 million in wages and benefits.
- 219 San Francisco residents worked 40,223 hours and earned over \$2.9 million in wages and benefits on WECIP projects representing 24.9% of covered hours.
- 508 residents of the SFPUC’s Regional Service Territory worked 59,319 hours (36.7%) and earned \$4.6 million in wages and benefits.
- 224 pre-employment substance abuse tests have been administered to employees cleared to work on WECIP projects as of September 30, 2023.

Table 1. Worker Highlights – Total Program

Region of Worker Residence	Inception Through September 30, 2023		
	Hours	Wages & Benefits	Worker Count
Outside	61,873	\$ 4,856,929	627
San Francisco	40,223	\$ 2,966,484	219
Service Territory	59,319	\$ 4,586,356	508
Grand Total	161,415	\$ 12,409,769	1,343
Comb. SF and Serv.	99,542	\$ 7,552,841	727

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Contracting and Employment Highlights – During the Quarter

- One contract was awarded during the quarter.
 - WD-2840 - Southern Skyline Boulevard Ridge Trail Extension was awarded to Gordon N. Ball, Inc., for \$20,523,445.
- 134 construction workers worked 11,031 hours and earned \$855,974 in wages and benefits.
- 43 San Francisco residents worked 2,869 hours and earned \$210,693 in wages and benefits.
- 38 SFPUC Service Territory residents worked 2,970 hours and earned \$245,524 in wages and benefits.
- 10 pre-employment substance abuse screenings were administered, and no individuals were prevented from working as the result of a non-negative test.

Table 2. Summary of Craft Worker Employment During the Quarter

Region of Worker Residence	Three Months Ending September 30, 2023		
	Hours	Wages & Benefits	Worker Count
Outside	5,193	\$ 399,756	53
San Francisco	2,869	\$ 210,693	43
Service Territory	2,970	\$ 245,524	38
Grand Total	11,031	\$ 855,974	134
Comb. SF and Serv.	5,839	\$ 456,218	81

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Table 3. List of WECIP Construction Contracts

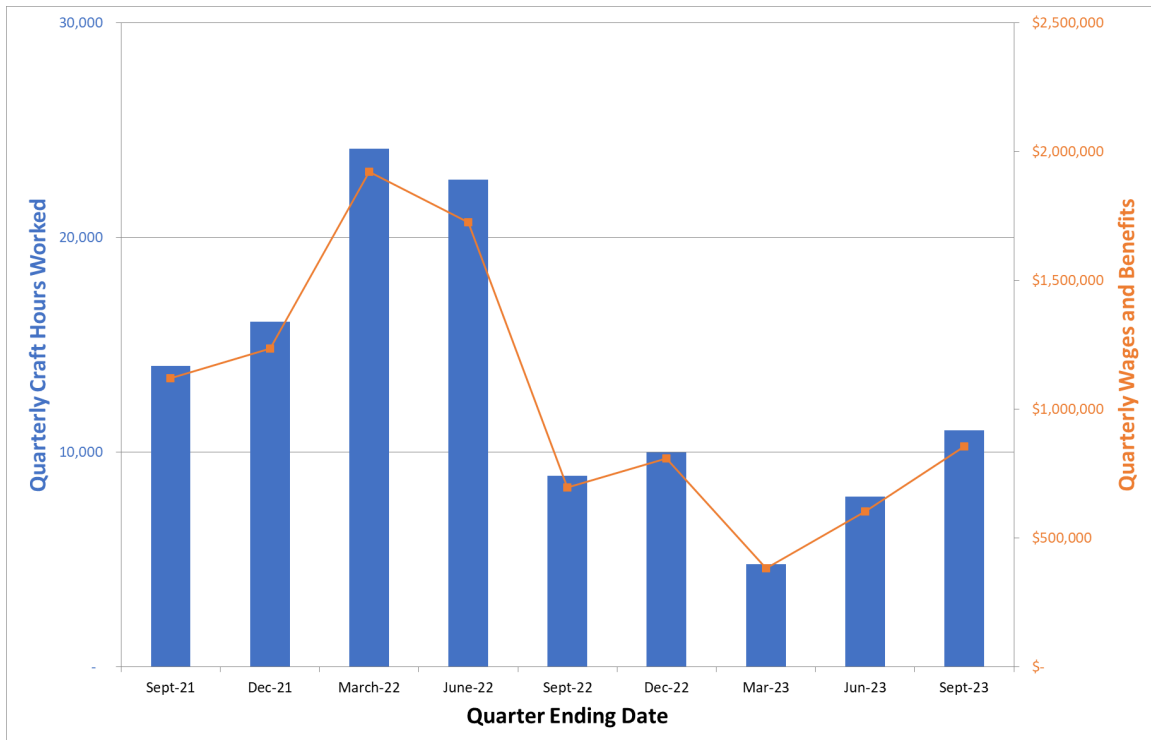
Sorted by Award Date (newest to oldest)

WECIP Construction Contracts				
Inception through September 30, 2023				
Contract	Project	Award Date	Prime Contractor	Original
WD-2840	Southern Skyline Boulevard Ridge Trail Extension	9/26/2023	Gordon N. Ball, Inc.	\$ 20,523,445
WD-2889	As Needed Water Service Line Replacements	1/24/2023	JMB Construction, Inc.	\$ 26,663,850
WD-2845	Cathodic Protection for Transmission Pipelines at Various Locations, Phase 2	10/24/2022	EXARO Technologies Corporation	\$ 3,274,441
WD-2887	Harry Tracy Water Treatment Plant – Filters No. 1 to 6 Underdrain Replacement	7/12/2022	Anvil Builders Inc.	\$ 9,264,300
WD-2879R	City Distribution Division Campus at 2000 Marin	6/28/2022	Clark Construction Group	\$ 260,450,682
WD-2871	Sunol Valley Water Treatment Plant and Chloramination Facility Aqua Ammonia Structural Repairs and Tank Replacement	11/9/2021	Cal State Constructors	\$ 1,769,014
WD-2880R	Warehouse Office Suite Renovation, 1990 Newcomb Avenue, San Francisco	8/10/2021	Galleria Inc., DBA Trico Construction	\$ 1,328,039
WD-2717	College Hill Reservoir Outlet Structure and Pipeline	6/8/2021	Ranger Pipelines	\$ 12,180,497
WD-2865	Sunol Regional Wilderness Park Water System	2/9/2021	Cratus, Inc	\$ 2,395,280
WD-2870(I)	Millbrae Warehouse Loading Dock Repair	1/27/2021	Ronan Construction	\$ 570,745
WD-2858R	Sunol Valley Water Treatment Plant Water Quality Modular Office	10/13/2020	Alta Group, Inc.	\$ 1,096,200
WD-2861	Auxiliary Water Supply System Clarendon Supply 2019	9/8/2020	Mitchell Engineering	\$ 2,685,720
WD-2794B	Sunol Long Term Improvements - Alameda Creek Watershed Center	12/10/2019	S.J. Amoroso Construction Company, Inc.	\$ 27,577,000
WD-2687R	AWSS Pumping Station No. 2 Improvements	9/12/2017	Rubecon Builders, Inc.	\$ 17,949,125
14 Projects				\$ 387,728,338

Summary Tables and Charts

Chart 1. Craft Hours and Wages

- During the quarter, construction workers worked 11,031 hours and earned \$855,974 in wages and benefits.



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Table 4. Craft Utilization Table

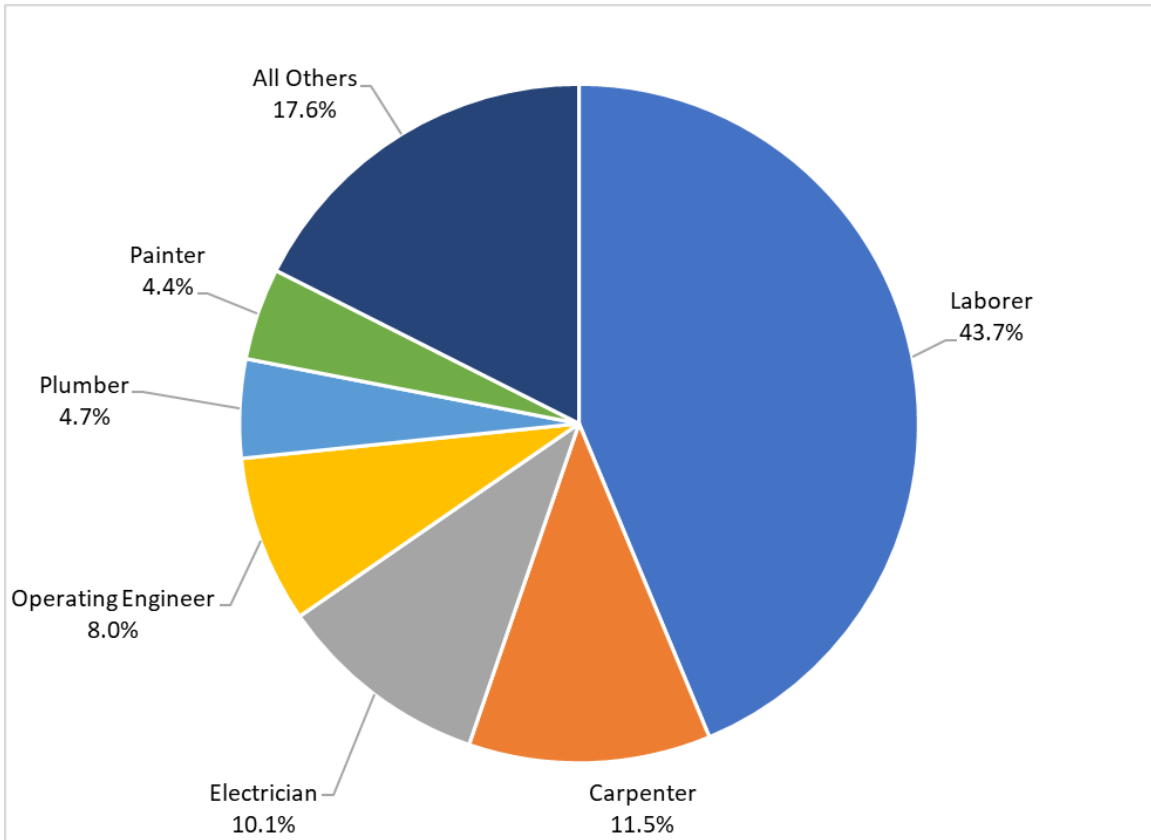
The table below reflects the values of hours and wages for each trade and the relative percentages of each as compared to the WECIP program’s overall totals.

- Contractors reported construction craft hours in 25 craft worker classifications.
- Laborers, Carpenters, Electrician, Operating Engineer, Plumber, and Painters worked 82.4% of all hours, with 133,076 combined hours worked.

Cumulative Employment by Craft				
Inception Through September 30, 2023				
Craft	Total Hours	Total Wages	% Craft Hours of Total Hours	% Wages of Total Wages
Laborer	70,592	\$ 4,304,077	43.7%	34.7%
Carpenter	18,599	\$ 1,574,726	11.5%	12.7%
Electrician	16,355	\$ 1,756,752	10.1%	14.2%
Operating Engineer	12,865	\$ 1,164,026	8.0%	9.4%
Plumber	7,595	\$ 754,282	4.7%	6.1%
Painter	7,071	\$ 613,363	4.4%	4.9%
Top 6 Crafts Sub-Total	133,076	\$ 10,167,226	82.4%	81.9%
Iron Worker	5,807	\$ 426,463	3.6%	3.4%
Sheet Metal Worker	4,848	\$ 472,525	3.0%	3.8%
Glazier	3,570	\$ 316,993	2.2%	2.6%
Roofer	2,932	\$ 173,078	1.8%	1.4%
Cement Mason	2,754	\$ 198,035	1.7%	1.6%
Drywall Installer/Lather	2,740	\$ 235,814	1.7%	1.9%
Building/Construction Inspector	1,481	\$ 121,054	0.9%	1.0%
Tile Setter	1,449	\$ 116,172	0.9%	0.9%
Tile Finisher	1,026	\$ 53,725	0.6%	0.4%
Terrazzo Finisher	541	\$ 24,853	0.3%	0.2%
Asbestos Worker	242	\$ 23,723	0.1%	0.2%
Field Surveyor	126	\$ 8,585	0.1%	0.1%
Carpet Layer	100	\$ 7,990	0.1%	0.1%
Pile Driver	89	\$ 8,263	0.1%	0.1%
Bricklayer	32	\$ 2,890	0.0%	0.0%
Marble Mason	15	\$ 1,338	0.0%	0.0%
Marble Finisher	13	\$ 776	0.0%	0.0%
Terrazzo Worker	7	\$ 371	0.0%	0.0%
Remaining Apprenticeable Sub-Total	27,770	\$ 2,192,647	17.2%	17.7%
Driver	569	\$ 49,897	0.4%	0.4%
Total Non-Apprenticeable	569	\$ 49,897	0.4%	0.4%
Grand Total	161,415	\$ 12,409,769	100.0%	100.0%

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Chart 2. Craft Utilization Pie Chart



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Table 5. Worker Residence by County

- When comparing the counties where workers are from, San Francisco’s residents worked 24.9% of all the construction hours and earned over \$2.9 million in wages and benefits, as reported in the City’s online certified payroll reporting system, LCPtracker, Inc.

WECIP-PLA Employment by Top 20 Counties of Residence Through September 30, 2023			
County	Total Craft Hours	Wages & Benefits	% Craft Hours
San Francisco County	40,223	\$ 2,966,484	24.9%
Alameda County	30,753	\$ 2,421,648	19.1%
Contra Costa County	16,106	\$ 1,217,719	10.0%
Santa Clara County	15,913	\$ 1,259,992	9.9%
San Mateo County	13,108	\$ 962,555	8.1%
Solano County	11,282	\$ 947,137	7.0%
San Joaquin County	8,146	\$ 586,969	5.0%
Sonoma County	6,369	\$ 644,090	3.9%
Marin County	2,954	\$ 154,755	1.8%
Santa Cruz County	2,837	\$ 182,818	1.8%
Sacramento County	1,721	\$ 106,159	1.1%
Napa County	1,595	\$ 154,562	1.0%
San Benito County	1,195	\$ 90,808	0.7%
Stanislaus County	1,175	\$ 85,386	0.7%
Fresno County	991	\$ 81,479	0.6%
El Dorado County	736	\$ 41,371	0.5%
Merced County	665	\$ 44,116	0.4%
Monterey County	658	\$ 42,406	0.4%
Riverside County	559	\$ 49,731	0.3%
Placer County	403	\$ 29,473	0.2%
Top 20 CA Counties	157,387	\$ 12,069,661	97.5%
All Other CA Counties	1,819	\$ 147,356	1.1%
Out of State	2,209	\$ 192,752	1.4%
Grand Total	161,415	\$ 12,409,769	100.0%

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Table 6. Worker Residence by Project

- WD-2880R - Warehouse Office Suite Renovation, 1990 Newcomb Avenue, San Francisco has the highest local worker participation to date on WECIP, with San Francisco and SFPUC Regional Service Territory workers having worked 80.3% of the project’s total hours.

Sorted by San Francisco and Service Territory Total Percent

Project	Hours				% of Total Project Hours		
	Outside	San Francisco	Service Territory	Grand Total	San Francisco	Service Territory	SF and Serv
WD-2880R - Warehouse Office Suite Renovation, 1990 Newcomb Avenue, San Francisco	961	1,668	2,251	4,880	34.2%	46.1%	80.3%
WD-2865 - Sunol Regional Wilderness Park Water System	1,353	2,461	2,456	6,269	39.3%	39.2%	78.4%
WD-2861 - Auxiliary Water Supply System Clarendon Supply 2019	1,363	2,417	1,550	5,330	45.4%	29.1%	74.4%
WD-2889 - As Needed Water Service Line Replacements	564	511	586	1,661	30.8%	35.3%	66.0%
WD-2687R - Auxiliary Water Supply System Pumping Station No. 2 Improvements	16,578	13,963	12,598	43,139	32.4%	29.2%	61.6%
WD-2717 - College Hill Reservoir Outlet Structure and Pipeline	9,120	10,677	3,685	23,482	45.5%	15.7%	61.2%
WD-2794B - Sunol Long Term Improvements - Alameda Creek Watershed Center	23,382	3,075	31,685	58,141	5.3%	54.5%	59.8%
WD-2870(I) - Millbrae Warehouse Loading Dock Repair	501	558	180	1,239	45.0%	14.5%	59.6%
WD-2858R - Sunol Valley Water Treatment Plant Water Quality Modular Office	758	614	448	1,820	33.7%	24.6%	58.3%
WD-2871 - Sunol Valley Water Treatment Plant and Chloramination Facility Aqua Ammonia Structural Repairs and Tank Replacement	217	174	120	511	34.1%	23.5%	57.5%
WD-2887 - Harry Tracy Water Treatment Plant - Filter Nos. 1 to 6 Underdrain Replacement	5,292	3,238	3,488	12,017	26.9%	29.0%	56.0%
WW-671(I) Fillmore and Haight Street Intersection, AWSS, Pavement, and Sewer Replacement	1,377	870	251	2,497	34.8%	10.1%	44.9%
WD-2845 - Cathodic Protection for Transmission Pipelines at Various Locations, Phase 2	409	-	22	431	0.0%	5.1%	5.1%
Grand Total	61,873	40,223	59,319	161,415	24.9%	36.7%	61.7%

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Apprentice Data

The California Division of Apprenticeship Standards (DAS) consults with employers to develop a skilled workforce with viable career pathways to increase productivity and strengthen California’s economy. DAS minimum ratios requires apprentices be utilized in the ratios applicable to each craft, generally one apprentice hour to every five journeymen hours at the end of the project. However, an employer can and is encouraged to employ an apprentice as the second person on the job whenever possible and allowed by the apprenticeship program standards.

Table 7. Apprentice Utilization by Craft

- On WECIP, 15.1% of all craft hours in apprenticeable trades have been worked by apprentices.
- Field Surveyor have utilized the most apprentices, with 45.0% of all hours being worked by apprentices.
- Apprentice Laborers have worked 13.3% of the Laborers’ 70 thousand total craft hours.

Craft	Apprentice Hours	Journey Hours	Total Hours	Apprentice Percentage of Craft Total (Apprentice/Total)
Field Surveyor	57	69	126	45.0%
Roofer	1,279	1,654	2,932	43.6%
Drywall Installer/Lather	786	1,954	2,740	28.7%
Carpet Layer	24	76	100	24.0%
Tile Finisher	234	792	1,026	22.8%
Electrician	3,571	12,785	16,355	21.8%
Plumber	1,577	6,019	7,595	20.8%
Iron Worker	1,152	4,655	5,807	19.8%
Sheet Metal Worker	877	3,971	4,848	18.1%
Carpenter	3,258	15,341	18,599	17.5%
Laborer	9,361	61,231	70,592	13.3%
Painter	886	6,185	7,071	12.5%
Tile Setter	139	1,310	1,449	9.6%
Operating Engineer	819	12,046	12,865	6.4%
Cement Mason	162	2,592	2,754	5.9%
Glazier	56	3,514	3,570	1.6%
Building/Construction Inspector	17	1,464	1,481	1.1%
Asbestos Worker	-	242	242	0.0%
Bricklayer	-	32	32	0.0%
Marble Finisher	-	13	13	0.0%
Marble Mason	-	15	15	0.0%
Pile Driver	-	89	89	0.0%
Terrazzo Finisher	-	541	541	0.0%
Terrazzo Worker	-	7	7	0.0%
Apprenticeable Subtotal	24,251	136,594	160,845	15.1%
Driver	-	569	569	0.0%
Grand Total	24,251	137,164	161,415	15.0%

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Table 8. Apprentice Utilization by Project

The table below lists WECIP Projects sorted by Percentage of Apprentice Utilization from highest to lowest. The total Apprentice Utilization for the entire WECIP is 15.0%.

- WD-2687R Auxiliary Water Supply System Pumping Station No.2 Improvements has the highest apprentice utilization ratio, with 24.2% of all hours worked by apprentices.

Project Name	Apprentice Hours	Journey Hours	Grand Total	Appr. Utilization %
WD-2687R - Auxiliary Water Supply System Pumping Station No. 2 Improvements	10,428	32,711	43,139	24.2%
WD-2794B - Sunol Long Term Improvements - Alameda Creek Watershed Center	8,347	49,795	58,141	14.4%
WD-2861 - Auxiliary Water Supply System Clarendon Supply 2019	715	4,615	5,330	13.4%
WD-2858R - Sunol Valley Water Treatment Plant Water Quality Modular Office	236	1,584	1,820	13.0%
WD-2865 - Sunol Regional Wilderness Park Water System	770	5,499	6,269	12.3%
WD-2887 - Harry Tracy Water Treatment Plant - Filter Nos. 1 to 6 Underdrain Replacem	1,202	10,815	12,017	10.0%
WD-2717 - College Hill Reservoir Outlet Structure and Pipeline	2,194	21,288	23,482	9.3%
WD-2880R - Warehouse Office Suite Renovation, 1990 Newcomb Avenue, San Francisco	349	4,531	4,880	7.2%
WD-2871 - Sunol Valley Water Treatment Plant and Chloramination Facility Aqua Amr	3	508	511	0.6%
WD-2889 - As Needed Water Service Line Replacements	9	1,652	1,661	0.5%
WD-2845 - Cathodic Protection for Transmission Pipelines at Various Locations, Phas	-	431	431	0.0%
WD-2870(I) - Millbrae Warehouse Loading Dock Repair	-	1,239	1,239	0.0%
WW-671(I) Fillmore and Haight Street Intersection, AWSS, Pavement, and Sewer Repl	-	2,497	2,497	0.0%
Grand Total	24,251	137,164	161,415	15.0%

Substance Abuse Prevention Program and Safety

The PLA requires pre-employment alcohol and drug testing for all covered employees. The policy also allows testing where the contractor has reasonable cause to believe that the employee has used drugs or alcohol, and mandates testing where a contractor concludes that an employee was under the influence of drugs or alcohol at the time of an accident.

Table 9. Workers’ Pre-Employment Clearance Data

- 224 pre-employment tests have been administered on SSIP with a total non-negative screening rate of **3%**.
- During the quarter, 10 pre-employment substance abuse screenings were administered, and no individuals were prevented from working as the result of a non-negative test.

WECIP - Covered by PLA Substance Abuse Testing Summary	
Tests Administered to Individuals Cleared to Work Through 09/30/2023	
Project	Number Cleared
WD-2794B - Sunol Long Term Improvements Alameda Creek Watershed Center	111
WD-2717 - College Hill Reservoir Outlet Structure And Pipeline	47
WD-2880R - Warehouse Office Suite Renovation, 1990 Newcomb Avenue, San Francisco	46
WD-2687R - AWSS Pumping Station No.2 Improvement	20
Total Cleared	224

History of the WSIP PLA and SSIP Extension Agreement

On April 8, 2003, the San Francisco Board of Supervisors adopted Resolution 223-03 urging the San Francisco Public Utilities Commission (SFPUC) to develop plans for a Project Labor Agreement (PLA) covering the capital improvement program to rehabilitate, repair, and upgrade the Hetch Hetchy Water System.

On May 20, 2003, the San Francisco Board of Supervisors adopted Resolution 350-03 urging the SFPUC to include social justice components in the PLA covering the Hetch Hetchy Water System upgrade.

On May 11, 2006, the San Francisco Board of Supervisors amended the San Francisco Administrative Code to establish a Small Firm Advisory Committee to provide for the certification of small construction contractors located outside of San Francisco and within the SFPUC Regional Service Territory for work on SFPUC construction projects, including those covered by the PLA.

On March 28, 2006, the SFPUC adopted Resolution No. 06-0049 authorizing SFPUC staff to commence negotiations with the various craft labor unions for a project labor agreement covering the Water System Improvement Program (WSIP). Resolution No. 06-0049 concluded that the governmental interests of the SFPUC were furthered by a project labor agreement as follows:

“There are numerous advantages in moving forward on the negotiation of a PLA, which include but are not limited to the following: creates framework for labor harmony; mitigates against construction delays; assures steady supply of qualified labor; provides employment, career, and local business opportunities; and other benefits...”

On March 26, 2007, the SFPUC approved the negotiated agreement. The PLA requires construction contractors to utilize workers dispatched by signatory unions, and prohibits the unions and contractors from participating in strikes, lockouts, or other disruptions to the work. The PLA provides a procedure for adjudicating conflicting jurisdictional claims between the unions, provides for uniform hours of work, overtime, shifts and holidays, encourages the recruitment and training of low-income residents of the SFPUC service territory, and requires substance abuse testing for all covered workers. The first implementation of the PLA was on the WD-2504 Stanford Heights Reservoir Seismic Retrofit and Improvement project, which the SFPUC awarded to S.J. Amoroso Construction Company, LLC., on June 26, 2007, in the amount of \$17,899,960.

In 2008, the Commission approved Addendum No. 1 of the Agreement, which extended the Agreement to the Advanced Meter Infrastructure (AMI) project.

In May 2016, the Commission approved an Extension Agreement, which applied the terms of the PLA, as modified in the Extension Agreement, to Sewer System Improvement Program (SSIP) projects and the AWSS Pumping Station 2 project.

Governance and Certified Payroll Reporting System

The parties to the PLA have established a four-person Joint Administrative Committee that reviews the implementation and progress of the PLA and provides guidance to questions or concerns that arise in connection with the PLA. The Workforce and Economic Program Services team, within the SFPUC's Infrastructure Division, administers the PLA under the advisement of the Joint Administrative Committee.

Prior to the commencement of construction, representatives of participating contractors and subcontractors, the unions, and SFPUC staff, are required to attend a PLA Pre-Job Conference. At the conference, the general contractor and subcontractors must present their scope of work and make union assignments of the work based on traditional craft jurisdictional lines. When conflicting claims for work are submitted to a contractor, the corresponding Jurisdictional Dispute Resolution procedures, as specified for the trades involved, is invoked so as to prevent delay or disruption of the work.

All SFPUC construction projects utilize the City's authorized labor compliance reporting program, currently the web-based system, LCPtracker, Inc. The data from the certified payrolls records collected by LCPtracker, Inc. have been compiled to produce the information in this report.